

# Cabinet

**Tuesday 10 March 2015**

## **PRESENT:**

Councillor Evans, in the Chair.

Councillor Peter Smith, Vice Chair.

Councillors Coker, McDonald, Penberthy, Jon Taylor, Tuffin and Vincent.

For part of the meeting: Councillor Penberthy.

Also in attendance: Lesa Annear (Strategic Director for Transformation and Change), Carole Burgoyne (Strategic Director for People), Tracey Lee (Chief Executive), Kelechi Nnoaham (Director of Public Health), David Northey (Head of Corporate Strategy) and Judith Shore (Democratic and Member Services Manager).

For part of the meeting: Jerry Clough (Chief Operating Officer of CCG and Managing Director, Western Locality), Anna Coles (Project Manager, Transformation), Edward Coley (Head of Skills and Employability), Judith Harwood (Assistant Director for Learning and Communities), Alex Hurford-John (Programme/Project Support Officer), Patrick Knight (Economy and Employment Manager), Nicola Lenden (Transformation Communications Lead), Richard Longford (Head of Communications), Craig McArdle (Head of Co-operative Commissioning), Andy Netherton (Service Manager, Public Protection), Harry Sherwin (Project Manager, Transformation), James Stannard (Project Management Apprentice) and Linda Torney (Assistant Head of Legal Services).

Apology for absence: Councillor Lowry.

The meeting started at 2.00 pm and finished at 4.00 pm.

*Note: At a future meeting, the Cabinet will consider the accuracy of these draft minutes, so they may be subject to change. Please check the minutes of that meeting to confirm whether these minutes have been amended.*

## 131. **DECLARATIONS OF INTEREST**

The following declaration of interest was made by councillors in accordance with the code of conduct in respect of items under consideration at this meeting –

<b>Name</b>	<b>Minute Number</b>	<b>Reason</b>	<b>Interest</b>
Councillor Jon Taylor	Minute 139: Integrated Commissioning: 'One System, One Budget' Section 75 Agreement	Employee of the NEW Devon Clinical Commissioning Group	Disclosable pecuniary interest

## 132. **MINUTES**

Agreed the minutes of the meeting held on 10 February 2015.

133. **QUESTIONS FROM THE PUBLIC**

There were no public questions submitted for this meeting.

**CHAIR'S URGENT BUSINESS**

134. **Families with a Future**

Councillor McDonald (Cabinet Member for Children, Young People and Public Health) reported that the Council had achieved 100% of the target early for the Families with a Future Programme. The Council had been chosen as a pilot for the National Troubled Families Scheme and 745 families had been assisted in Phase I of the programme with increasing partnership working to meet the needs of families.

135. **Awards**

Councillor Peter Smith (Deputy Leader) congratulated Councillor Evans (Council Leader) on his award of Leader of the Year.

Councillor Evans indicated that the Council had received a number of other awards recently including partnership working for social enterprise, partnership working for energy and school catering. The Council had also won the award for large employer for apprenticeships, all of which were significant achievements.

136. **Investment in Plymouth**

Councillor Evans (Council Leader) highlighted that, since May 2012, around £808m of major development projects had been approved and £497m of that work had been started or was already completed. A further £311m of development already had planning permission; all of which supported the Council's ambitions for the city.

137. **Development of Green Spaces in the City**

In response to recent discussions at the Co-operative Scrutiny Board, Councillor Evans (Council Leader) reminded Members that over 40% of land in Plymouth was classed as green space and there were nine sites of Special Scientific Interest, ten local nature reserves and twenty six county wildlife sites. Plymouth was a unique city and the Plymouth Plan would help to protect and enhance the city which already compared favourably against other cities in the south of England for measures such as publicly accessible green space, congestion, air quality and recycling. The information displayed at the meeting, which highlighted how well Plymouth was performing would be included on the Council's website.

138. **Plan for Homes**

A map of Plymouth was displayed, which would also be included on the Council's website, and which illustrated that, although the city's housing plans were ambitious (the target was a 21% reduction in the priority waiting list) this was balanced against the use of green space for development. Ninety nine out of 100 houses built last year were built on brownfield sites; 15% higher than the previous administration had achieved. Of 30 sites recently earmarked for development; 72% were brownfield sites and only 0.52% of all the green space in the city would be developed.

(In accordance with Section 100(B)(4)(b) of the Local Government Act, 1972, the Chair brought forward the above item for urgent consideration because of the need to update Members).

139. **INTEGRATED COMMISSIONING: BUILDING 'ONE SYSTEM, ONE BUDGET'  
SECTION 75 AGREEMENT**

With reference to minutes 26 and 27 of 15 July 2014 and minutes 74 and 75 of 11 November 2014, Carole Burgoyne (Strategic Director for People) submitted a report seeking approval of the Section 75 Agreement for the integration of budgets with the Northern, Eastern and Western (NEW) Devon Clinical Commissioning Group (CCG) for health and social care purposes, including draft Commissioning Strategies for Wellbeing, Community Based Care, Complex Care and Children and Young People.

The report indicated that –

- (a) the contribution to the integrated fund for 2015/16 was estimated to be £460 million to be split on a 77:23 basis from the CCG and the City Council;
- (b) the proposed Plymouth Integrated Commissioning Board would report to an unchanged Western Locality Board and to the City Council's Cabinet and Health and Wellbeing Board.

Councillor Evans (Council Leader) reported that the proposals would take effect from 1 April 2015 and would radically transform how health and social care services were planned and delivered, bringing together services such as public health, hospitals, community safety, community health services and children's services, with the focus being on individuals rather than on the institutions providing the services.

Councillor McDonald (Cabinet Member for Children, Young People and Public Health) introduced the proposals and emphasised that the new way of working would help to ensure better health outcomes for individuals and greater value for money as health and social care services came together and put prevention at the heart of their services.

Councillor Tuffin (Cabinet Member for Health and Adult Social Care) supported the proposals, emphasised the importance of integrated commissioning and the 'step changes' that would be seen when organisations that believed in service to the client group worked very closely together. He also reported that the Caring Plymouth Scrutiny Panel had considered the proposals on 5 March 2015 and fully supported the recommendations.

Councillor Peter Smith (Deputy Leader) highlighted that the Section 75 agreement enabled the organisations to pool funds and which would total c. £450m and detailed arrangements had been agreed to safeguard those funds.

Jerry Clough (Chief Operating Officer of CCG and Managing Director, Western Locality), Anna Coles (Project Manager, Transformation), Alex Hurford-John (Programme/Project Support Officer), Nicola Lenden (Transformation Communications Lead), Richard Longford (Head of Communications), Craig McArdle (Head of Co-operative Commissioning), David Northey (Head of Corporate Strategy), Harry Sherwin (Project Manager, Transformation), James Stannard (Project Management Apprentice) and Linda Torney (Assistant Head of Legal Services) also attended the meeting for this item.

Cabinet also heard from Jerry Clough, Tracey Lee (Chief Executive) and Carole Burgoyne (Strategic Director for People) who -

- (c) emphasised the benefits for people including services for families as a whole;
- (d) indicated that from 1 April 2015 the authorities would work as one integrated commissioning team;
- (e) paid tribute to everyone who had worked on the transformation proposals, past and present.

Alternative options considered and reasons for the decision –

As set out in the report.

In order to meet the challenges facing the health and wellbeing system Agreed that NEW Devon CCG and Plymouth City Council proceed towards Integrated Commissioning and Cabinet -

- (1) approves the draft terms of reference for the Plymouth Integrated Commissioning Board (PICB) as submitted;
- (2) approves the principle of the draft section 75 agreement and authorise the Strategic Director for People to sign the final section 75 agreement on the basis that there are no material changes to the proposals agreed at Cabinet and the CCG's Governing Body;
- (3) agrees to develop the service based on the draft documentation (terms of reference, financial framework and section 75 agreement);
- (4) agrees the proposal that the CCG takes the role of the host of the integrated fund;
- (5) approves the temporary joint appointment of a senior executive to adopt the responsibilities of the pool manager, set out in the Regulations whilst a full options appraisal is undertaken;
- (6) approves the proposed mechanism for capping the financial risk share obligation to 0.5% of the total integrated commissioning budget, apportioned according to budget contribution;
- (7) notes that any overspend in excess of the risk-share cap will remain the responsibility of the commissioning partner with statutory, regulatory or policy responsibility;
- (8) agrees the principle of the Financial Framework to be adopted by both partners and authorise the Council's Section 151 officer to provide oversight and agree implementation of the same;
- (9) agrees the proposal to administer the financial transactions of the integrated commissioning function, within the existing administrative arrangements, as far as is practicable;
- (10) approves that the draft Integrated Commissioning Strategies as submitted for consultation;
- (11) notes the inclusion of the acute health services budget in the integrated commissioning fund;
- (12) extends their thanks to everyone who had worked on the project from the City Council and the NEW Devon CCG as they had worked incredibly hard on the development of such a large, ambitious and complex project, with particular recognition of Carole Burgoyne and Jerry Clough for their inspirational leadership, Dr Paul Hardy (Chair of the Western Locality Board, New Devon CCG), Dr Peter Rudge (former Chair of the Western Locality Board and former member of the Health and Wellbeing Board) and Craig McArdle.

(Councillor Jon Taylor having declared an interest, withdrew during consideration of the item).

#### 140. **CONTRACT AWARD FOR INTEGRATED HEALTH AND SOCIAL CARE DELIVERY**

With reference to minutes 26 and 27 of 15 July 2014 and minutes 74 and 75 of 11 November 2014, Carole Burgoyne (Strategic Director for People) submitted a report seeking approval of the contract award for an Integrated Health and Adult Social Care provider.

Cabinet viewed a video on integrated health and social care in Plymouth. Councillor Jon Taylor (Cabinet Member for Transformation and Change) introduced the proposals and highlighted that the proposals would allow Plymouth to better face the challenges of the coming years and would reform the way in which care was delivered. This significant reform would ensure that resources could be more effectively directed towards

prevention and towards community care, health and social care. He paid tribute to everyone involved for their ambition, vision and effective partnership working that had brought the organisations to this point.

Councillor Tuffin (Cabinet Member for Health and Adult Social Care) emphasised the vision as well as the significant changes across the organisations involved which would result in significant improvements in the very near future; people's social care needs would be met in their homes rather than in a hospital. Clients would be involved at the heart of the decision making about their personal care needs.

Jerry Clough (Chief Operating Officer of CCG and Managing Director, Western Locality), Anna Coles (Project Manager, Transformation), Alex Hurford-John (Programme/Project Support Officer), Nicola Lenden (Transformation Communications Lead), Richard Longford (Head of Communications), Craig McArdle (Head of Co-operative Commissioning), David Northey (Head of Corporate Strategy), (Harry Sherwin (Project Manager, Transformation), James Stannard (Project Management Apprentice) and Linda Torney (Assistant Head of Legal Services) also attended the meeting for this item.

Cabinet heard from Carole Burgoyne, Craig McArdle and Jerry Clough who -

- (a) referred to consultation exercise that had been undertaken;
- (b) indicated that the cost of the contract to the City Council was c. £7.5m and that the input from the CCG was much greater;
- (c) advised that the commissioning would place integrated health and social care at the heart of services.

#### Alternative options considered and reasons for the decision –

As set out in the report.

#### Agreed –

- (1) to award a contract for the provision of Adult Social Care for a period of 1 year to Plymouth Community Healthcare CIC (PCH) commencing on 1 April 2015;
- (2) the commissioning intention for Plymouth City Council to jointly procure the contract for the provision of Adult Social Care with NEW Devon CCG for a three year contract term with an option to extend for a further two years to commence from 1 April 2016. This procurement is to be in line with the NEW Devon Clinical Commissioning Groups, Transforming Community Services Process;
- (3) to enter into the Transfer Agreement and Admission Agreement in respect of the Local Government Pensions Scheme;
- (4) to act as Guarantor under the Admission Agreement in respect of the Local Government Pensions Scheme;
- (5) the delegation of functions to Plymouth Community Healthcare to allow it to make day to day operational decisions in respect of the services to be provided to the public under Part 1 of the Care Act 2014;
- (6) that thanks are extended to Steve Waite (Chief Executive, Plymouth Community Healthcare) and Marc Gorman (Project Management Apprentice), Harry Sherwin and James Stannard.

(See also minute 144 below)

## 141. **PLAN FOR EMPLOYMENT AND SKILLS**

Carole Burgoyne (Strategic Director for People) submitted a report seeking endorsement of the Plymouth Employment and Skills Plan which would provide a coherent approach to filling the gaps in the current skills' levels and future 'pipeline' needs required for economic growth. The report indicated that it was the Council's ambition to ensure that local jobs were accessible to, and wanted by, local people.

Councillor Evans (Council Leader) introduced the proposals and indicated that officers had been working with employers and others to reduce youth unemployment and the rising number of NEETs (Not in Employment, Education or Training) but that there was more to be achieved.

Edward Coley (Head of Skills and Employability), Judith Harwood (Assistant Director for Learning and Communities) and Patrick Knight (Economy and Employment Manager) attended the meeting for this item.

Cabinet also heard from Edward Coley and Judith Harwood who indicated that the plan had been driven by the Employment and Skills Board which was a sub group of the Growth Board and would bring together providers to provide co-ordinated and cohesive actions.

Councillor McDonald also reported that improved employer engagement with schools was due to be launched to assist children with making informed choices.

### Alternative options considered and reasons for the decision –

As set out in the report.

Agreed that the Plan for Employment and Skills is endorsed for design, delivery and continual review.

## 142. **BARBICAN CUMULATIVE IMPACT POLICY**

Following the approval of the Statement of Licensing Policy, Kelechi Nnoaham (Director of Public Health) submitted a report on the outcome of a consultation exercise which had been undertaken on a proposal to extend the area covered by the current Barbican Cumulative Impact Policy.

The report included the results of the consultation exercise, the police submission and crime data and the proposed boundary of the Barbican Cumulative Impact Policy.

Councillor Vincent (Cabinet Member for Environment) introduced the proposals.

Andy Netherton (Service Manager, Public Protection) attended the meeting for this item.

Councillor McDonald (Cabinet Member for Children, Young People and Public Health) and Councillor Tuffin (Cabinet Member for Health and Adult Social Care) also reported and indicated that the proposals had to be considered having regard to the needs of residents and the needs of life of the Barbican and businesses.

Cabinet was advised that only one representation about the proposals had been received, as detailed in the report.

### Alternative options considered and reasons for the decision –

As set out in the report.

The City Council is Recommended to amend the Statement of Licensing Policy to include an extended Barbican Cumulative Impact Area as outlined in the map contained in Appendix 3 to the Cabinet report.

143. **THE COUNCIL'S ANNUAL REPORT 2015/16**

Lesa Annear (Strategic Director for Transformation and Change) submitted a report on the draft Council's Annual Report 2015/16.

Councillor Evans (Council Leader) introduced the draft Annual Report which set out the Council's priorities, achievements and this administration's current plans for next year following approval of the 2015/16 budget.

Richard Longford (Head of Communications) attended the meeting for this item.

Alternative options considered and reasons for the decision –

As set out in the report.

Agreed –

- (1) the draft Annual Report 2015/16 for publication on the Council's website;
- (2) that thanks are extended to Lesa Annear and Richard Longford for the production of the report.

144. **CONTRACT AWARD FOR INTEGRATED HEALTH AND SOCIAL CARE DELIVERY**

Further to minute 140 above, Carole Burgoyne (Strategic Director for People) reported that she had received a message from Steve Waite (Chief Executive, Plymouth Community Healthcare) who was currently attending an Extraordinary Meeting of the Board of Plymouth Community Healthcare and had advised that the Board had also supported the proposals at its meeting today.